TRAVELER'S RIGHTS: IS THE U.S. CATCHING UP TO EUROPE?

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INTRODUCTION

Over the past decade, the European Union has become the world leader in air passenger rights, enacting a variety of laws to protect travelers. In stark contrast, the United States government actively avoided legislation like the proposed "Passenger Bill of Rights" and left it up to the airlines to provide for inconvenienced passengers. As a result of stiff competition and a lack of regulation, U.S. air carriers decreased capacity and slashed basic services to maintain profitability. Delays, cancellations and passenger overbooking increased in frequency, while consumer satisfaction plummeted. This left millions of American passengers stranded in airports and on the tarmac with little to no recourse. Until now....

Over the past year, the U.S. Department of Transportation has reversed course and implemented strategic policies like the tarmac delay rule to protect consumers under the title "Enhancing Airline Passenger Protections". These changes seem to be having a marked influence upon carrier behavior and are helping to prevent "nightmare" scenarios for travelers. It is clear that the DOT is just getting warmed-up. On April 20th of 2011, the DOT issued a wide variety of new regulations on issues ranging from compensation for bumped passengers to proper disclosure of taxes and fees. The attached chart reflects the new state of American air passenger rights and puts these rights in perspective against similar ones in the E.U. This chart is meant to provide a quick and informative reference for practitioners, academics and, most importantly, travelers.

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ISSUE	U.S. Law	E.U. Law
Obligation to	Carriers must:	Carriers must:
Inform	-Upon request, provide their Contract of	-Post notice of rights in case of a delayed and cancelled
Passengers	Carriage ¹	flight at check-in ⁴
About Their	-Upon request, provide a written statement of	-Upon request, a written notice of these rights ⁵
	denied boarding policies and rights ²	-Upon request, a description of safety rules and
Rights	-Provide the rules and restrictions regarding	restrictions regarding passengers with a disability ⁶
	disability and air travel ³	
	Advantage: Neither	Advantage: Neither
Denied	When a flight is oversold, carriers must:	When a flight is oversold, carriers must:
Boarding	-Request volunteers ⁷	-Request volunteers ¹¹
Compensation	-Volunteers may be offered any amount of	-Reimburse volunteers for the full cost of the ticket and
("Bumping")	compensation by the carrier ⁸	provide a return flight to the first point of departure at
(Dumping)		the earliest opportunity ¹²
	If denied boarding involuntarily, carrier must pay:	
	·Domestic: ⁹	If denied boarding involuntarily, carrier must:
	-No compensation if alternate transportation is	-Treat passengers as though their flight was cancelled,
	provided with less than a 1 hour delay	which entitles them to reimbursement of the ticket
	-200% of the one-way fare (max \$650) if	price, rerouting, meals/refreshments, and monetary
	alternate transportation is provided with a	compensation (see below) ¹³
	delay of 1-2 hours	
	-400% of the one-way fare (max \$1,300) if	
	alternate transportation is provided with a	
	delay of 2+ hours or no alternate transport is	
	provided	
	·International: 10	
	-No compensation if alternate transportation is	
	provided with less than a 1 hour delay	
	-200% of the one-way fare (max \$650) if	
	alternate transportation is provided with a	
	delay of 1-4 hours	
	-400% of the one-way fare (max \$1,300) if	
	alternate transportation is provided with a	
	delay of 4+ hours no alternate transport is	
	provided	
T1 .4	Downgrade : Carrier must reimburse the	Advantage: E.U.
Involuntary	passenger the difference between the fare paid and	Downgrade : Carriers must reimburse a percentage of original ticket price within 7 days ¹⁵
Downgrading	the fare for the seat provided ¹⁴	Short Haul (x < 1,500 km) – 30%
/ Upgrading	the fare for the seat provided	Medium Haul $(1,500 \text{ km}) - 30\%$
	Ungrade. There is no on point law, however it is	
	Upgrade: There is no on-point law, however it is	Long Haul ($x \ge 3,500 \text{ km}$) – 75%
	likely that the DOT would consider a request for additional compensation for an involuntary	Un grade. Comiens connet request additional commensation
	1	Upgrade : Carriers cannot request additional compensation
	upgrade to be an unfair business practice	from a passenger for an involuntary upgrade ¹⁶
		Advantage: E.U.
Flight Delays	In general, there are no laws entitling passengers	Passengers are entitled to reimbursement for reasonable
i ngin Duays	to any compensation or benefits if their flight is	meals and refreshments and two free telephone calls,
	delayed (exception: Tarmac Delays discussed	emails or faxes where there is a sufficient delay ²⁰
	below). Instead, the carrier's Contract of Carriage	Short Haul - 2 hours
	will specify any rights in the event of a delay (see	Medium Haul - 3 hours
	Flight Cancellations below)	Long Haul - 4 hours
	I inglit Suiteritations serow)	Zong Huai Thous
	<u> </u>	1

Flight Delays (Cont.)	Upon request, a carrier must disclose the on-time performance of a specific flight ¹⁷ Carriers must indicate on-time performance for each flight displayed on their website ¹⁸ Carriers can be fined or enjoined by the DOT from operating "chronically delayed" flights -Defined as more than 30 minutes late or cancelled more than 50% of the time ¹⁹	Where the delay is 5 hours or more, passengers are entitled to reimbursement of the full cost of the flight ticket together with a return flight to the first point of departure at the earliest opportunity ²¹
	cancened more than 50% of the time	Advantage: E.U.
Flight Cancellations	In general, there are no laws entitling passengers to any compensation or benefits if their flight is cancelled. Instead, the carrier's Contract of Carriage will specify the passenger's rights in the event of a cancellation. For example:	Passengers are entitled to reimbursement of the full cost of the flight ticket together with a return flight to the first point of departure at the earliest opportunity or re-routing to their final destination at the earliest opportunity or re-routing at the convenience of the passenger to the final destination ²⁴ In addition, passengers are entitled to reasonable meals and
	United Airlines Rule 240: Failure to Operate on Schedule or Failure to Carry C) Schedule irregularity 1) When a passenger will be delayed because of a schedule irregularity involving flight delays exceeding 2 hrs., or UA cancels the passenger's reservation: A) UA will transport the passenger without stopover on its next flight on which space is available in the same class of service as the passenger's original outbound flight at no additional cost B) If UA is unable to provide onward transportation acceptable to the passenger, UA, with concurrence of the passenger, may Arrange for the transportation on another carrier in the same class of service as the passenger's original outbound flight at no additional cost to the passenger. C) If space is only available and used on a UA flight(s) of a lower class of service acceptable to the passenger, UA will provide a refund of the difference in fares D) In the event passenger declines alternate transportation offered under (1)(b) above, UA shall refund the flight coupon(s) for the unflown portion(s) in accordance with rule 260	If the re-routing is the day after the planned flight, passengers are also entitled to hotel accommodation. Transport should be provided between the hotel and the airport. Passengers are also entitled to monetary compensation according to the distance of the flights Short Haul – EUR 250 Medium Haul – EUR 400 Long Haul – EUR 600 These amounts may be reduced by 50% where passengers are offered re-routing and the arrival time is no more than four hours than the scheduled arrival time 28
	Southwest ²³ 9. Service Interruptions a. Failure to Operate as Scheduled (1) Cancelled Flights or Irregular Operations. In the event Carrier cancels or fails to operate any flight according to Carrier's published schedule, or changes the schedule of any flight, Carrier will, at the request of a Passenger, take one of the following actions: (i) Transport the Passenger at no additional charge on Carrier's next flight(s) on which space is available to the Passenger's intended destination, in accordance with Carrier's established reaccommodation practices; or (ii) Refund the unused portion of the Passenger's fare in accordance with Section 4c above.	Strangely, the statute does not specify when compensation must be paid (7 days?) Carriers are not obliged to pay monetary compensation if they can prove that the cancellation was caused by extraordinary circumstances which could not have been avoided even if all reasonable measures had been taken. However, the burden of proof is statutorily placed on the carrier. Advantage: E.U.
Extended Tarmac Delays	Extended delays on the tarmac are prohibited by federal law. The law requires that: -Carriers to create a "Contingency Plan" outlining measures to prevent an extended tarmac delay ³¹ -Flights must proceed to a gate after 3 hours (domestic) ³² / 4 hours (international) ³³ on the tarmac -Carriers must provide snacks and water to passengers after 2 hours on the tarmac ³⁴ -Carriers must provide operable lavatories during tarmac delays ³⁵	No specific rule. See rules regarding Flight Delays

Extended	-Carriers must report tarmac delay data to the DOT ³⁶	
Tarmac Delays (cont.)	-Requiring carriers to coordinate their	
Delays (cont.)	Contingency Plans with airports ³⁷	
	-Requiring updates to passengers delayed on the tarmac every 30 minutes ³⁸	
	·	
	The DOT considers violations of the Tarmac	
	Delay rules to be an unfair and deceptive business practice and carriers may be penalized up to	
	\$27,500 per passenger ³⁹	
	AL 4 MG	
Lost,	Advantage: U.S. The DOT recently increased the federal maximum	The E.U. integrated the Montreal Convention's provisions
Damaged, or	to \$3,300 per passenger and has a built-in	so the maximum liability of the carrier for lost, damaged or
Delayed Delayed	mechanism for inflation increases ⁴⁰	delayed luggage is limited to 1,000 Special Drawing
Luggage	Carriers may not place any limitations on liability	Rights (SDRs) per passenger $(1,016 \text{\@modeleft} / \$1,518)^{42}$
	for lost/damaged/delayed luggage (e.g. "not liable	Passenger must wait 21 days until baggage is considered
	for laptops", "\$25 maximum per day", "only liable	lost ⁴³
	for necessities"), or it is void ⁴¹	
	Advantage: U.S.	
Disability	The Air Carriage Access Act prohibits	Discrimination against disabled passengers is prohibited ⁵²
Travel	discrimination against disabled passengers. 44	Dischility is defined as "mady and mahility" due to mhysical
	This includes special treatment, like preference and pre-boarding when it is not requested 45	Disability is defined as "reduced mobility" due to physical or mental impairment or age ⁵³
		-
	Disability is broadly defined to include any physical or mental impairment that limits a "major	Carrier can deny boarding or require an assistant when: -Carrying the passenger would violate safety laws ⁵⁴
	life activity" (e.g. walking, seeing, hearing,	-Carrying the passenger would violate safety laws -It is impossible to carry the passenger ⁵⁵
	speaking, breathing, learning, or working) ⁴⁶	
	Coming our densy beauting on acquire on assistants	If boarding is denied based on disability, passenger is
	Carrier can deny boarding or require an assistant: -If it compromises the safety of the flight	entitled to written explanation within 5 days and reimbursement of ticket price or re-routing ⁵⁶
	-If it would violate the law ⁴⁷	
	If boarding is denied boarding, the passenger is	Disabled passengers get priority in cases of delay and re- rerouting ⁵⁷
	entitled to written explanation within 10 days ⁴⁸	Terouting
		There does not appear to be a private right of action for
	Service Animals: Carriers must allow service animals on board	violations of the disability regulations
	without charge and must allow them to remain	Service Animals:
	next to their owner. ⁴⁹ Passenger need not give	Assistance dogs must be accommodated by carriers ⁵⁸
	notice to carrier to fly with a service animal ⁵⁰	At least 48 hours notice must be given to a carrier to fly
	Carriers must allow a service animal on board if it	with a service dog ⁵⁹
	has an identification card, other written	Passenger must prove to carrier that the dog is recognized
	documentation, a harness, tags or the credible verbal assurances of the individual with a	as an assistance dog by an accredited body ⁶⁰
	disability using the animal ⁵¹	
Disalogues of	Advantage: U.S. Carriers must disclose the name of all transporting	Carriers must disclose the name of all transporting carriers
Disclosure of Code-Share	carriers in the flights are part of a code-share	for the passenger's itinerary ⁶²
Carriers	arrangement ⁶¹	
	Advantage: Neither	Advantage: Neither
	Autaniage, Iteliael	Auvantage, Include

Tour Package Regulation	Various State laws apply to non-air portion of trip. The federal "Unfair and Deceptive Practices and Unfair Methods of Competition" law applies to the air portion only 63 However, the DOT has recently broadened their interpretation of this law to require that tour package retailers provide adequate and accurate disclosure of relevant terms and conditions, as well as total price of the tour package 64	There is a uniform set of rules in the E.U. regulating tour packages ⁶⁵ Prohibited: -Misleading information and pricing ⁶⁶ -Price changes 20 days prior to trip ⁶⁷ Travelers have the right to: -A written contract specifying all relevant terms ⁶⁸ -Cancel with full refund if significant change in price or services ⁶⁹ -Substitute equal or better package if significant change in price or services ⁷⁰ -Reschedule for any reason with deduction only for organizer's documented expenses ⁷¹ -Refund for the entire package (including flight and accommodation) if stranded unless due to force majeure ⁷² -Organizer is required to assist travelers in a force majeure scenario ⁷³
Seller of Travel Registration	Varies by State. Not regulated by federal government. Usually consists of registration and bonding in favor of consumers ⁷⁴	Advantage: E.U. Varies by member state. Not regulated by the E.U. 75
and Licensing	Advantage: Neither	Advantage: Neither
Airfare Advertising Regulation	The federal "Full Fare Advertising" rule requires that any airfare advertisement which quotes a price must state the full price to be charged to the consumer 76 In the past, the DOT allowed certain government taxes and fees to be stated separately, or "brokenout" from the advertised price 77. As of January 24, 2012, this policy was reversed and all government taxes and fees must be included in advertised airfares. Taxes, and fees constitute, on average, 16% of the total price paid by U.S. consumers 78 Baggage charges must be prominently disclosed to consumers on website, in print ads and during telephone bookings 79 The DOT prohibits "opt-out" optional services.	The final price to be paid by the consumer, including all unavoidable taxes, fees and surcharges must be shown in advertised prices ⁸¹ Taxes, fees and charges constitute 20.5% of the total price paid by E.U. consumers ⁸² A recent report found that the pricing of airline tickets has become increasingly opaque and complex as a result of various taxes, fees, charges and surcharges added to the basic air fare by airlines ⁸³ 52% of people found airline ticket prices to be unclear ⁸⁴
	The DOT prohibits "opt-out" optional services. Now, consumers must opt-in to purchase optional services Advantage: Neither	Advantage: Neither
Consumer	One central authority: U.S. Department of	Each member state has its own body to receive complaints
Complaint	Transportation - Office of Aviation Consumer	and take enforcement action ⁸⁹
System	Protection and Enforcement Travelers can file a complaint with the DOT online, by mail, email or telephone. The DOT's new consumer protection webpage is easy to	The member states are working together on a standard E.U. complaint form to expedite the handling of consumer complaints ⁹⁰
Consumer	locate via Google/Bing, easy to navigate and very	There is no central collection service for complaint

Complaint	consumer friendly ⁸⁵	reporting
System	Name of Communicate Colonius des DOT	
(Cont.)	Number of Complaints Submitted to DOT: 2009: 6,675 ⁸⁶	
	2008: 8,786 ⁸⁷	
	2007: 10,420 ⁸⁸	
	A June 4 and TI C	
Consumer	Advantage: U.S. Satisfied: 91	Satisfied (2009): ⁹²
Satisfaction	2007: 72 %	Punctuality: 80 %
with Air	2000: 69 %	Comfort: 76 %
Travel		Delay and Cancellation Info: 63%
TTAVEL		Baggage Delay or Damage Info: 46%
		Inconvenience Compensation: 37%
	Advantage: Neither	Advantage: Neither
Penalties for	The DOT has established a dedicated office to	Individual member states have the authority to enforce
Violations	receive consumer complaints, investigate them	violations of these rights. The national regulations do
	and enforce civil penalties against violators. This	allow for injunctive relief and financial penalties, but do
	office has been very active in targeted	not specify a certain maximum or minimum penalty. "The
	enforcement over the past 3 years.	sanctions laid down by Member States for infringements of this Regulation shall be effective, proportionate and
	The DOT can and will assess penalties of up to	dissuasive." dissuasive.
	The DOT can and will assess penalties of up to \$27,500 per violation. ⁹³ Unfortunately, this	dissuusi vo.
	money is <u>not</u> used to compensate consumers.	Probably no private right of action. The individual member state enforcement bodies encourage passengers to
	There is no private right of action in the statute, so	report their claims to them for government enforcement,
	consumers cannot seek redress in the courts for	instead of through individual enforcement in the civil
	carrier violations ⁹⁴	courts ⁹⁷
	State law suits against airlines for violations are	
	completely preempted by the federal Airline	
	Deregulation Act and are subject to dismissal ⁹⁵	
	Advantage: U.S.	
Data	The Bureau of Transportation Statistics ("BTS"), a	There is mandatory collection of data on passengers and air
Collection	subdivision of the DOT's Research and	transport statistics 69
Conceilon	Technology Administration ("RITA"), compiles	-
	various data on air travel in the U.S.	However, there is currently no single body which compiles
		and analyzes air passenger transport data. Eurostat has
	Additionally, the Office of Aviation Enforcement	very basic data on volume (pax, RPK, etc.) but lacks data
	and Proceedings compiles data from air carriers and publishes a monthly "Air Travel Consumer	on topics like delays, denials of boarding and baggage issues 100
	Report" on:	155465
	-Flight Delays	In the past, the Association of European Airlines ("AEA")
	-Baggage Mishandling	published detailed data on European carriers (delays,
	-Overbooking/Bumping	baggage, etc.). However, the organization appears to have
	-Consumer Complaints ⁹⁸	stopped publishing these statistics, leaving a void that
	Advantage: U.S.	Eurostat has failed to fill ¹⁰¹
Air Travel	Advantage: U.S. 2009: 709,588,000 ¹⁰²	2009: 746,943,000 ¹⁰³
Volume	2008: 749,234,000	2008: 787,651,000
VOIUIIIC	2007: 775,989,000	2007: 786,554,000
0 171	2009: 79.3% on time ¹⁰⁴	2009: No data available
On-Time		
On-Time Performance	2008: 75.0% on time ¹⁰⁵ 2007: 73.1% on time ¹⁰⁶	2008: 70.7 % (intercontinental) / 80.8 % (intra-E.U.) ¹⁰⁷ 2007: 76.9 % (total) ¹⁰⁸

Mishandled Baggage Rate	2009: 3.94 reports per 1,000 passengers ¹⁰⁹ 2008: 5.42 reports per 1,000 passengers ¹¹⁰ 2007: 7.26 reports per 1,000 passengers ¹¹¹	2009: 10.8 reports per 1,000 passengers 2008: 14.1 reports per 1,000 passengers 2007: 16.6 reports per 1,000 passengers ¹¹²
Denied Boarding Rate	Involuntary: 2009: 1.18 per 10,000 passengers 113 2008: 1.11 per 10,000 passengers 114	No data available
	Voluntary : 2009: 11.9 per 10,000 passengers 115 2008: 10.7 per 10,000 passengers 116	

¹ 14 CFR Part 253.4(b)

http://www.southwest.com/travel_center/coc.pdf

² 14 CFR Part 250.9

³ 14 CFR Part 382.45(d)

⁴ REGULATION (EC) No 261/2004 OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL of 11 February 2004 establishing common rules on compensation and assistance to passengers in the event of denied boarding and of cancellation or long delay of flights, and repealing Regulation (EEC) No 295/91 (hereinafter "Regulation 261/2004/EC") at Article 14, paragraph 1

⁵ Id. at Article 14, paragraph 2

⁶ REGULATION (EC) No 1107/2006 OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL

of 5 July 2006 Regulation 1107/2006/EC, concerning the rights of disabled persons and persons with reduced mobility when travelling by air (hereinafter "Regulation 1107/2006/EC") at Article 4, paragraph 3

⁷ 14 CFR Part 250.2b(a)

⁸ Id.

^{9 14} CFR Part 250(a)

^{10 14} CFR Part 250.5(b)

¹¹ Regulation 261/2004/EC Article 4, paragraph 1

¹² Id.

¹³ <u>Id</u>. at Article 4, paragraph 3

^{14 14} CFR Part 250.6(c)

¹⁵ Regulation 261/2004/EC, Article 10, paragraph 2

¹⁶ <u>Id</u>. at Article 10, paragraph 1

¹⁷ 14 CFR Part 234.11(a)

^{18 14} CFR Part 234.11(b)

^{19 14} CFR Part 399.81(c)

²⁰ Regulation 261/2004/EC, Article 6, paragraph 1; Id. at Article 9, paragraph 1

²¹ Id. at Article 6, paragraph 1(c)(iii)

²² United Airlines, Inc., CONTRACT OF CARRIAGE, Updated: 7/6/2010, http://content.united.com/ual/asset/COC06Jul10final.pdf

²³ Southwest Airlines Co., CONTRACT OF CARRIAGE — PASSENGER, Seventh Revised, Effective July 28, 2010,

²⁴ Regulation 261/2004/EC, Article 5, paragraph 1(a)

²⁵ Id. at Article 5, paragraph 1(b)

²⁶ Id. at Article 5, paragraph 1(b); Id. at Article 9, paragraph 1

²⁷ Id. at Article 5, paragraph 1(c); <u>Id</u>. at Article 7, paragraph 1

²⁸ <u>Id</u>. at Article 7, paragraph 2

²⁹ Id. at Article 7, paragraph 3

³⁰ <u>Id</u>. at Article 7, paragraph 4

^{31 14} CFR Part 259.4(a)

^{32 14} CFR Part 259.4(b)(1)

³³ 14 CFR Part 259.4(b)(2)

³⁴ 14 CFR Part 259.4(b)(3)

³⁵ 14 CFR Part 259.4(b)(4)

³⁶ 14 CFR Part 244

³⁷ 14 CFR Part 259.4(b)(8)+(9)

³⁸ 14 CFR Part 259.4(b)(6)

³⁹ 14 CFR Part 259.4(e); 49 U.S.C. 46301; 14 CFR Part 383.2(a)

^{40 14} CFR Part 254.4; U.S. Dept. of Transportation, DOMESTIC BAGGAGE LIABILITY, October 9, 2009, Docket DOT-OST-2008-0332

 $^{^{41}}$ U.S. Dept. of Transportation, GUIDANCE ON REIMBURSEMENT OF PASSENGER EXPENSES INCURRED AS A RESULT OF LOST, DAMAGED OR DELAYED BAGGAGE, May 13, 2008

⁴² CONVENTION FOR THE UNIFICATION OF CERTAIN RULES FOR INTERNATIONAL CARRIAGE BY AIR, May 28, 1999, ICAO Doc. 9740, reprinted in S. TREATY DOC. NO. 106-45 (hereinafter "Montreal Convention"); <u>Walz v. Clickair SA</u>, Case C-63/09, European Court of Justice, Opinion of Advocate General Mazak, 26 January 2010

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<sup>43</sup> Montreal Convention, Article 2, paragraph 2; <u>Id</u>. at Article 17, paragraph 3
44 14 CFR Part 382.11
45 14 CFR Part 382.7(a)(2)
46 14 CFR Part 382.3(a)
47 14 CFR Part 382.31(d)
<sup>48</sup> 14 CFR Part 382.31(e)
49 14 CFR Part 382.55
<sup>50</sup> 14 CFR Part 382.55; U.S. Dept. of Transportation, GUIDANCE CONCERNING SERVICE ANIMALS IN AIR TRANSPORTATION, May 9, 2003,
Docket No. OST-2003-15072, p. 24877
<sup>51</sup> GUIDANCE CONCERNING SERVICE ANIMALS IN AIR TRANSPORTATION, at p. 24875
52 Regulation 1107/2006/EC
53 Regulation 1107/2006/EC, Article 2, paragraph (a)
<sup>54</sup> <u>Id</u>. at Article 4, paragraph 1(a)
<sup>55</sup> <u>Id</u>. at Article 4, paragraph 1(b)
<sup>56</sup> Id. at Article 4, paragraphs 1 and 4
<sup>57</sup> Regulation 261/2004/EC Article 11, paragraph 1
<sup>58</sup> Regulation 1107/2006/EC, Article 7, paragraph 2
<sup>59</sup> Id. at Article 7, paragraph 1
60 Id. at Article 7, paragraph 2; U.K. Civil Aviation Authority, Passenger Rights, Assistance Dogs, http://www.caa.co.uk (Accessed: August 2, 2010)
61 14 CFR 257.5(a) and (d).
<sup>62</sup> REGULATION (EC) No 2111/2005 OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL of 14 December 2005 on the establishment of a
Community list of air carriers subject to an operating ban within the Community and on informing air transport passengers of the identity of the operating air
carrier, and repealing Article 9 of Directive 2004/36/EC (hereinafter "Regulation 2111/2005/EC") at Article 11
63 49 U.S.C. § 41712
64 U.S. Dept. of Transportation, Consent Order - Costa Cruise Lines N.V., Sept. 3, 2009, Docket No. DOT-OST 2009-0001
65 COUNCIL DIRECTIVE of 13 June 1990 on package travel, package holidays and package tours 90/314/EEC (hereinafter "Directive 90/314/EEC")
66 Directive 90/314/EEC, Article 3, paragraph 1
<sup>67</sup> Id. at Article 4, paragraph 4
68 Id. at Article 4, paragraph 2
69 Id. at Article 4, paragraph 5
<sup>70</sup> Id. at Article 4, paragraph 7
<sup>71</sup> Id. at Article 4, paragraph 3
<sup>72</sup> Id. at Article 4, paragraph 6
<sup>73</sup> Id. at Article 4, paragraph 7
<sup>74</sup> Hon. Thomas Dickerson, The Licensing and Regulation of Travel Agents, Tour Operators and Other Travel Sellers in the United States, Canada, Australia,
Great Britain, Japan and the Members of the European Community, May 15, 2000, http://www.courts.state.ny.us/tandv/Aqtaed1.htm
<sup>75</sup> Id.
76 14 CFR Part 399.84
<sup>77</sup> 14 CFR Part 399.84; U.S. Dept. of Transportation, DISCLOSURE OF ADDITIONAL FEES, CHARGES AND RESTRICTIONS ON AIR FARES IN
ADVERTISEMENTS, INCLUDING "FREE" AIRFARES, Sept. 4, 2003
78 Karlsson, J., "Trends in aviation taxes and fees". 89th Annual Meeting of the Transportation Research Board. Washington, DC: Transportation Research
Board of the National Academies (2010); MIT Airline Ticket Tax Project, http://web.mit.edu/TicketTax/index.html
<sup>79</sup> U.S. Dept. of Transportation, GUIDANCE ON DISCLOSURE OF POLICIES AND CHARGES ASSOCIATED WITH CHECKED BAGGAGE, 73 F.R.
28854, May 19, 2008
80 14 CFR Part 399.84(c)
81 REGULATION (EC) No 1008/2008 OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL of 24 September 2008 on common rules for the
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- ⁸¹ REGULATION (EC) No 1008/2008 OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL of 24 September 2008 on common rules for the operation of air services in the Community (hereinafter "Regulation 1008/2008/EC"). Regulation 1008/2008/EC, Article 23, paragraph 1
- 82 CPC Report on Airlines' Taxes, Fees, Charges, and Surcharges, 5.2.1, (2010), http://ec.europa.eu/consumers/enforcement/docs/airline_charges_report.pdf
 83 Id.
- 84 Special Eurobarometer 319, AIR PASSENGER RIGHTS, TNS Opinion & Social, 2009, http://ec.europa.eu/transport/passengers/ air/doc/2009_12_passengersrights_report_en.pdf
- 85 http://airconsumer.ost.dot.gov/index.htm
- $^{86}\ U.S.\ Dept.\ of\ Transportation,\ AIR\ TRAVEL\ CONSUMER\ REPORT,\ Issued:\ November\ 2009,\ p.\ 40,\ `Consumer\ Complaints,\ January\ to\ September";\ http://airconsumer.ost.dot.gov\ /reports\ /2009/November/200911ATCR.PDF$
- ⁸⁷ <u>Id.</u>; U.S. Dept. of Transportation, AIR TRAVEL CONSUMER REPORT, Issued: November 2008, p. 38, 'Consumer Complaints, January to September''; http://airconsumer.ost. dot.gov/reports/2008/November/200811ATCR.pdf

 88 Id.
- ⁸⁹ Regulation 261/2004/EC, Article 16, paragraph 1
- 90 Joint Meeting National Enforcement Bodies DG TREN Air Passenger Rights Regulation [EC] 261/2004 14 MAY 2009, pp. 2-3
- ⁹¹ Gallup Poll on Question "Overall, would you say you are satisfied or dissatisfied with the job the nation's major airlines are doing?", 2007 Dec 6-9, 2000 Aug 24-27, http://www.gallup.com/poll/1579/airlines.aspx
- 92 Special Eurobarometer 319, AIR PASSENGER RIGHTS, TNS Opinion & Social, 2009, p. 30
- 93 49 U.S.C. § 41712; 49 U.S.C. § 46301

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